Snohomish County
Planning and Development Services

John Lovick
County Executive

Clay White, Director
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(425) 388-3311 FAX (425) 388-3832

September 6, 2013

Dear Reader and Interested Citizen:

Addendum No.42 to the Final Environmental Impact Statement (FEIS) for the Snohomish County GMA Comprehensive Plan 10-Year Update, issued December 13, 2005, has been prepared by Snohomish County Planning and Development Services. This addendum adds further information to the analysis contained in the DEIS and the FEIS and provides additional environmental information on the impacts for the 2014-2019 Capital Improvement Program (CIP). It does not identify detailed impacts of specific capital projects outlined in the CIP. Specific project actions will require further detailed environmental review as they are considered for implementation.

Formal review of the 2014-2019 Capital Improvement Program will begin at a public hearing before the Snohomish County Planning Commission on September 24, 2013. The Snohomish County Council is anticipated to hold a public hearing in November 2013, to consider the entire record and hear public testimony on the CIP. We invite you to comment on the 2014-2019 Capital Improvement Program at either one of the above public hearings. If you have any questions, please contact Richard Craig at (425) 388-3311, ext. 2642.

Sincerely,

Clay White, Director

ADDENDUM NO. 42
TO THE
FINAL ENVIRONMENTAL IMPACT STATEMENT
FOR THE SNOHOMISH COUNTY
GMA COMPREHENSIVE PLAN
10-YEAR UPDATE

Adoption of the 2014-2019 Capital Improvement Program as a revision to the Capital Facilities Element of the County GMA Comprehensive Plan

Prepared Consistent with

The Washington State Environmental Policy Act of 1971
Chapter 43.21C Revised Code of Washington
Chapter 197-11, Washington Administrative Code
Snohomish County Code Title 30

Snohomish County Planning and Development Services

Date of Issuance: September 6, 2013

FACT SHEET

Project Title:	2014-2019 Capital Improvement Program
Proposed Non-Project Action:	The proposed non-project action is the adoption of the 2014-2019 Capital Improvement Program by the Snohomish County Council. The GMA requirements contained in RCW 36.70A are applicable to these plans.
Purpose of the FEIS Addendum:	The purpose of this addendum is to add information and analysis relating to the non-project programmatic county action of revising the 6-year capital improvement program (CIP). This information expands upon previously identified significant impacts of the alternatives to the county's GMA Comprehensive Plan/General Policy Plan EIS dated May 05, 2004, (Draft EIS) and December 13, 2005, (Final EIS) but does not substantially change the analysis. This addendum is being issued in accordance with WAC 197-11-625 and WAC 197-11-630. No additional significant impacts beyond those identified in the FEIS are expected to occur. Revisions to the proposal may be considered during the public hearing process. No additional programmatic action level environmental review will be required to the extent that the existing environmental documents include sufficient analysis of potential impacts associated with these changes.
Description of Proposal:	The 2014-2019 Capital Improvement Program updates the 6-year financing program for county capital facilities that support the Capital Facilities Element of the GMA Comprehensive Plan. The document addresses all categories of capital facilities operated and maintained by Snohomish County including: roads, airport and other transportation facilities, surface water facilities, solid waste facilities, parks, correctional facilities, courts, and general government facilities.
Location of Proposal:	Snohomish County, Washington
Action Sponsor/ Lead Agency:	Snohomish County Planning & Development Services County Administration West Building 3000 Rockefeller Avenue, M/S 604 Everett, Washington 98201-4066
Review/Required Approval	Snohomish County Council – Ordinance Adoption Snohomish County Planning Commission – Ordinance review and recommendation Washington State Department of Commerce (Commerce) – 60-day review - coordination of state comments

Circulation and Comment:	This addendum is being sent to all recipients of the previously issued Draft and Final EIS as required by WAC 197-11-625. No comment period is required for this addendum under WAC 197-11-502(8)(c).
Contact Person:	Richard Craig, Senior Planner Snohomish County Planning and Development Services Phone: (425) 388-3311, ext. 2642
Date of Issuance:	September 6, 2013
Responsible Official/ Position Title. Address	Clay White, Director Snohomish County Planning and Development Services 2nd Floor, County Administration West Building 3000 Rockefeller Avenue, M/S #604 Everett, Washington 98201-4066 Signature _____ Clay White, Director
Tentative date of Implementation:	January 1, 2014
Public Hearings:	A public hearing is scheduled before the County Planning Commission on September 24, 2013. The County Council will also hold a public hearing on the proposal that is anticipated to be held on November 13, 2013.
Documents:	The 2014-2019 Capital Improvement Program is available for viewing at the Finance Department (County Administration Building West, 4th Floor).

PROPOSED ACTIONS AND ENVIRONMENTAL REVIEW

Summary description of proposed action:

The proposed action is the adoption of the Snohomish County 2014-2019 Capital Improvement Program (CIP). This document has been prepared in accordance with the requirements of the Growth Management Act (GMA), RCW Chapter 36.70A. This CIP updates the 2013-2018 Capital Improvement Program adopted by Snohomish County Council last November and, therefore, is a revision of the Capital Facilities Element of the GMA Comprehensive Plan. The Capital Facilities Plan (CFP) supplements the General Policy Plan (GPP), which includes population and employment, land use, housing, transportation, capital facilities, utilities, economic development, natural environment, and inter-jurisdictional coordination elements.

Snohomish County has previously determined that the Comprehensive Plan, of which the Capital Facilities Element - including the CIP - is a part, could have significant adverse impacts on the environment. An environmental impact statement (EIS) is required under Revised Code of Washington (RCW) 43.21C.030(2)(c) whenever an action has a probable significant adverse environmental impact. SEPA authorizes lead agencies to use, in whole or in part, existing environmental documents set forth in RCW 43.21.C.030 and .034.

Snohomish County finds that the current proposal contains substantially similar elements to the previously analyzed proposal. Snohomish County has reviewed the FEIS for the GMA Comprehensive Plan dated December 13, 2005, and has determined that the information and analysis is relevant and adequate to meet the SEPA EIS requirements for adoption of the Capital Improvement Program if additional documentation is supplied.

Snohomish County is issuing this addendum to the FEIS for the purpose of supplying additional information about the proposal and its impacts beyond those contained in the FEIS. The CIP contains a new and updated analysis in the Statement of Assessment (SOA). The SOA provides the common link between the CFP and CIP in regard to funding adequacy and LOS issues.

Environmental Review:

(A) General

This addendum documents a programmatic change resulting from the proposed 2014-2019 Capital Improvement Program and does not significantly change the analysis contained in the Environmental Impact Statement prepared in 2005 for the GMA Comprehensive Plan, nor does it identify new or significantly different impacts.

(B) Capital Facility Impacts

1) Water Resources

Any infrastructure developed pursuant to the CIP and CFP could create temporary impacts on surface water quality. The Final EIS (FEIS), Section 3.1.3 addresses potential water resource impacts. No additional mitigating measures are identified beyond those identified in the FEIS.

2) Air Quality

The potential air quality impacts that could result from capital improvements in the 2014-2019 CIP are addressed in the Draft EIS (DEIS) and FEIS sections 3.1.2. No additional mitigating measures are identified beyond those identified in the DEIS and FEIS.

3) Hazardous/Toxic Substances

No production, storage, or release of hazardous/toxic substances should be involved in any proposed capital facilities project.

4) Noise

Potential noise impacts from capital improvements associated with the 2014-2019 CIP are addressed in the DEIS and FEIS Sections 3.2.7 and include potential impacts. No additional mitigating measures are identified beyond those identified in the DEIS and FEIS.

5) Plants, Animals, Fish, Marine Life

Any disturbance or destruction of any flora or fauna (e.g., salmon) as a result of the construction of capital improvements is addressed in Sections 3.1.6 and 3.1.7 of the DEIS and FEIS respectively. No additional mitigating measures are identified beyond those identified in the DEIS and FEIS.

6) Energy

Potential energy impacts associated with the 2014-2019 CIP are addressed in the DEIS and FEIS sections 3.2.8.

7) Parks/Sensitive Resource Areas

Potential impacts of park improvements associated with the 2014-2019 CIP are addressed in the DEIS and FEIS sections 3.2.10.

8) Land and Shoreline Use

The proposed CIP is also consistent with the adopted land use element as presented within the GPP, as amended. The population projection for Snohomish County, prepared by the State Office of Financial Management, is the foundation for both the land use element and the capital facility needs analysis. The spatial distributions of the population may be found in Appendix D of the GPP. Long-term capital needs and proposed financing strategies reflect this forecast, as well as the plan's delineation of urban growth areas and the resultant distribution of new urban growth to the cities in the county.

9) Transportation

The DEIS and FEIS Sections 3.2.6 address transportation impacts and mitigation measures potentially associated with the 2014-2019 CIP. No additional mitigating measures are identified beyond those identified in the DEIS and FEIS.

10) Capital Facilities and Utilities

DEIS and FEIS Sections 3.2.8 through 3.2.16 address potential impacts on public services associated with the 2014-2019 CIP. Snohomish County's utility inventory is updated continually with information from the most recent comprehensive water and wastewater system plans.

Electric power supply needs and issues are addressed in the most recent electric power comprehensive plan (Snohomish County Public Utilities District No.1 (PUD)).

III. General Policy Plan Summary

The General Policy Plan (GPP) establishes goals, objectives, policies, and implementation measures for carrying out the mandates of the Growth Management Act. The Capital Facilities section contains eleven separate goals, together with supporting objectives and policies, which address capital facility planning for county facilities. The adoption of the 2014-2019 CIP satisfies the policy direction contained in GPP CF Policy 1.B.1 to prepare and adopt a six-year capital improvement program that identifies projects, outlines a schedule, and designates realistic funding sources for all county capital projects.

The 2014-2019 CIP furthers the GMA's goals of encouraging urban development in urban areas and ensuring the provision of adequate public facilities. It identifies short and intermediate term capital facility needs based upon the same population forecasts which drive the land use element. The projected need for parks, roads, and other county facilities is predicated on the increasingly urban population base directed by the land use element, and the CIP focuses county infrastructure investment within UGAs.

The 2014-2019 CIP is a six-year financing plan that is consistent with the directives of the GMA, the Countywide Planning Policies for Snohomish County, and the county's GMACP, including the directives of the GPP and the Capital Facilities Plan/Year 2005 Update. The 2014-2019 CIP meets the capital planning requirements contained in the Snohomish County Charter and Code. The new CIP updates and replaces the 2013-2018 Capital Improvement Program previously adopted on November 19, 2012, by amended ordinance no. 12-092.

Snohomish County Public Utility District No. 1 (PUD) has provided updated budget and funding expenditure information, which has been incorporated into the 2014-2019 CIP. The Department of Public Works has updated information within the roads inventory and associated documents, including the Transportation Improvement Program, the Transportation Needs Report, and the Annual Construction Program, which support the Transportation Element of the GMACP. This updated information has been used in the preparation of the transportation component of the 2014-2019 CIP.

The surface water projects proposed in the CIP clearly reflect the approach contained in Goal CF-3 of the GPP. A long-range planning horizon is not yet standard practice for surface water facilities because detailed watershed basin planning has not yet been completed for several major watersheds. A commitment to conduct surface water facilities planning in concert with detailed UGA-level planning is present in the project entitled "Infrastructure Planning/Preliminary Design." The county's facility strategy will continue to give high priority to natural system enhancement over supplemental man-made systems. Projects will also contain a strong emphasis on habitat preservation and restoration, consistent with the mandates of the Endangered Species Act as related to local listings of salmonid species. Supplemental man-made systems will be necessary to provide solutions, and these are also provided for in this CFP/CIP where development is planned and will be permitted prior to completion of basin planning.

Park and recreational facilities constitute a significant share of the county's non-transportation capital investment. Goal CF-7 and its supporting objectives, policies, and implementation measures establish a direction that is supportive of the goals and priorities in the Snohomish County Comprehensive Parks Plan. The project proposals in this CIP reflect that plan's priorities. Additional strategies in the areas of non-fee simple land acquisition, countywide bond issues, and aggressive public/private and public/public joint ventures may be needed to achieve Objective CF-7A within realistically attainable investment levels.

The proposed program of improvements for the county airport at Paine Field, as well as the long-term needs identified in that discussion, reflect the priorities identified in the adopted airport master plan. This program supports Goal CF-8 of enhancing that facility for general aviation and industrial support functions. The goals and priorities of the most recent update to the airport master plan do not differ significantly from its predecessor. The thrust of the 6-year program is on upgrading and improving the use of the existing facilities and site, as stated in policy CF-8.A.1. The long-term development program does, however, include some land acquisition south of the present site. Many airport projects also advance the economic development objectives of the GPP through the development of additional business space for tenants that need or desire ready access to airport services.

APPENDIX A
Distribution List

Federal Agencies
U.S. Natural Resource Conservation
U.S. Environmental Protection Agency
U.S. Fish and Wildlife Service
U.S. Army Corps of Engineers
National Marine Fisheries
U.S. Department of Agriculture, Forest Service

State Agencies
The Office of the Governor
Department of Ecology
Department of Natural Resources
Department of Commerce
Department of Agriculture
Department of Social and Health Services
Utilities & Transportation Commission
Department of Corrections
Department of Fish & Wildlife
Department of Health
Department of Transportation
WA State Energy Office
Office of Archaeology and Historical Preservation
Parks and Recreation Commission
Department of Transportation, Northwest Region
Interagency Committee on Outdoor Recreation

Regional Agencies and Interest Groups
Puget Sound Partnership
Puget Sound Clean Air Agency
Puget Sound Regional Council
Regional Transit Authority

Snohomish County Agencies and Interest Groups
Snohomish County Department of Public Works
Snohomish County Sheriff
Snohomish County Surface Water Management Div.
1000 Friends of Snohomish County
152nd St. Neighborhood Coalition
Action Council for Esperance
Agriculture Tomorrow
Arlington Heights Comm.
Canyon Firs Homeowners Assn.
Cavalero Residents for Responsible Growth
Community Transit
Crestline Estates Action
Economic Development Council of Snohomish County
Edmonds Chamber of Commerce
Everett Chamber of Commerce
Everett Transit
Friends of Florence Acres
Futurewise
Housing Authority of Snohomish County
Jordan Road Citizens
Kayak Pt. Citizens Group
League of Women Voters
Little Bear Cr. Protective Assn.
Martha Lake Community Club
Martha Lake Homeowners
Snohomish County Parks and Recreation Department
Snohomish County Solid Waste Division
Snohomish Health District
Master Builders Assoc. of King and Sno Co
McKee's Evergreen Beach
Newberg Organization
North Creek Rural Areas
North Marysville Citizens
Picnic Point Community
Pilchuck Audubon Society
Possession Bay Association
Professional Consultants
Silver Lake Action Comm.
Smartgrowth Campaign
Snohomish Arlington Trail Coalition
Snohomish County Conservation District
Snohomish County/Camano Island Board of Realtors
Snohomish Wetlands Alliance
South Snohomish County Chamber of Commerce
Sound Transit
Stillaguamish Citizens Alliance
Swamp Creek Locust Way
Tom Ehrlichman
Toyer Consulting & Advocacy, LLC
Wandering Creek Homes

Neighboring Planning Departments
Island County Planning Dept.
Skagit County Planning Dept.
Dept. of Dev. & Environ. Services (King Co.)
Chelan County Planning Dept.

Tribes
Muckleshoot Tribes
Sauk/Suiattle Tribe
Tulalip Tribes
Stillaguamish Tribe

Utilities

Alderwood Water District
Lake Stevens Sewer District
Olympic View Water and Sewer District
Silver Lake Water and Sewer
Snohomish County PUD No. 1
Highland Water Assn.
Seven Lakes Water Assn.
Sky Meadow Water Assn., Inc.
Puget Sound Energy
Cross Valley Water District
METRO
Mukilteo Water District
Diking District #2
Cascade Natural Gas
Roosevelt Water Assn.
Three Lakes Water Assn.
King County Wastewater Treatment Division

Cities

City of Arlington
City of Brier
City of Edmonds
City of Gold Bar
Town of Index
City of Lynnwood
City of Mill Creek
City of Mountlake Terrace
City of Snohomish
City of Sultan
Tulalip Tribes
City of Bothell
Town of Darrington
City of Everett
City of Granite Falls
City of Lake Stevens
City of Marysville
City of Monroe
City of Mukilteo
City of Stanwood
Town of Woodway

School Districts

Arlington School District
Edmonds School District #15
Granite Falls School District
Lake Stevens School District
Marysville School District
Mukilteo School District
Snohomish School District
Sultan School District
Darrington School District
Everett School District
Index School District
Lakewood School District
Monroe School District
Northshore School District
Stanwood School District

Fire Districts & Ports

Fire District 1 South County
Fire District 4 Snohomish
Fire District 7 Clearview
Fire District 10 Bothell
Fire District 12 Marysville
Fire District 15 Tulalip
Fire District 17 Granite Falls
Fire District 19 Silvana
Fire District 21 Arlington
Fire District 23 Robe
Fire District 25 Oso
Fire District 27 Hat Island
Paine Field Fire District
Fire District 3 Monroe
Fire District 5 Sultan
Fire District 8 Lake Stevens
Fire District 11 Silver Lakes
No. County Regional Fire Authority
Fire District 16 Lake Roesiger
Fire District 28 Index
Fire District 22 Getchell
Fire District 24 Darrington
Fire District 26 Gold Bar
Port of Everett
Port of Edmonds

Newspapers

The Herald
Arlington Times
Snohomish County Tribune
Mukilteo Beacon
Monroe Monitor
Marysville Globe
Lake Stevens Journal
Seattle Times-North Bureau
The Edmonds Beacon
Woodinville Weekly
Bothell-Kenmore Reporter

Libraries

Arlington Library
Brier Public Library
Edmonds Public Library
Granite Falls Library
Lynnwood Public Library
Mill Creek Library
Mountlake Terrace Library
Sno-Isle Regional Library
Stanwood Library
Bothell Library
Darrington Library
Everett Public Library
Lake Stevens Library
Marysville Public Library
Monroe Library
Mukilteo Public Library
Snohomish Public Library
Sultan Library